District Accountability Committee
September 20, 2022

Brian Sammons, Director of Budget & Treasury
Agenda

- Colorado School Finance
- Student Based Budgeting
- Regional Opportunities for Thriving Schools
Colorado School Finance
# Total Program Funding

The amount each school district receives through the funding formula prescribed in the **School Finance Act.**

Based on pupil counts and other “factors” outlined in the formula plus funding for at-risk and on-line students.

Funded with a **mix of state (income and sales) and local (property) tax.** Each district’s mix can be different.
Colorado School Finance

Per Pupil Base
Equal funding per student across all districts that increases annually by inflation (CPI)

Factors and Ascent/Online
Adjusts the base per pupil funding by the following factors:
- Cost of Living
- Size of District
- Personnel Costs
- At-Risk Students
- Online and Accelerating Students through Concurrent Enrollment (ASCENT)

Budget Stabilization Factor
Set by Legislature Annually – can increase or decrease based on state financial condition

Total Per Pupil Funding
Colorado School Finance: Local and State Shares

The two sources of revenue that combine to equal **Total Program Funding**.

- **Local Share**: Local Taxes (~48%)
- **State Share**: State Collected Revenue (~52%)
- **Total Program Funding**
Colorado School Finance: Budget Stabilization Factor

*FY 2019-20 totals are preliminary per the December forecast. Source: Colorado Legislative Council, State of Colorado Jan. 2020
Colorado School Finance: Categoricals

On top of Total Program Jeffco receives Categorical Funding for:

- Transportation
- Vocational Education
- English Language Proficiency
- Special Education (GT and High Needs)
## School Finance: History of Voter Approved Levies

### Mill Levy Overrides

<table>
<thead>
<tr>
<th>Year</th>
<th>Outcome</th>
</tr>
</thead>
<tbody>
<tr>
<td>1998</td>
<td>Defeated</td>
</tr>
<tr>
<td>1999</td>
<td>$35.8 Million ($45 million authorized)</td>
</tr>
<tr>
<td>2004</td>
<td>$38.5 Million</td>
</tr>
<tr>
<td>2008</td>
<td>Defeated</td>
</tr>
<tr>
<td>2012</td>
<td>$39 Million</td>
</tr>
<tr>
<td>2016</td>
<td>Defeated</td>
</tr>
<tr>
<td>2018</td>
<td>$33 Million w/Inflationary Factor</td>
</tr>
</tbody>
</table>

**Total: $146.3 Million**

*Note: Mill levies continue unless changed by election.*

### Bond Levy

<table>
<thead>
<tr>
<th>Year</th>
<th>Outcome</th>
</tr>
</thead>
<tbody>
<tr>
<td>1998</td>
<td>$265 Million</td>
</tr>
<tr>
<td>2004</td>
<td>$323.8 Million</td>
</tr>
<tr>
<td>2008</td>
<td>Defeated</td>
</tr>
<tr>
<td>2012</td>
<td>$99 Million</td>
</tr>
<tr>
<td>2016</td>
<td>Defeated</td>
</tr>
<tr>
<td>2018</td>
<td>$567 Million</td>
</tr>
</tbody>
</table>

*Note: Bond levies are authorized by the school board and subject to voter approval.*
Student Base Budgeting
Student Base Budgeting

Base Factors
(per pupil amount based on grade level for every student)

- K-5: $6,710
- 6-8: $5,930
- 9-12: $5,440

Equity-Based Factors
(per pupil amount for qualifying students)

- At-Risk Factor
  (all students that qualify for Free & Reduced Lunch)
  - $800

- Size-based Equity Factor
  (per pupil amount based on sliding scale based on enrollment thresholds)

School-Based Factors
(per school)

- Elementary Impact Factor
  (enrollment =/= 400 & 60% FRL)
  - $64,000

- Alt-Pathways Factor
  (HS Only)
  - $115,000

- IB Factor
  - ES - $40,000
  - MS - $45,000
We are allocating $515.6 million from the general fund to schools for their budgets. Total FY 2022-23 General Fund Budget is $814.3 million in total.

2022-23 School Allocation in Millions*

- High, $152.5, 29%
- Elementary, $241.4, 47%
- Middle, $81.5, 16%
- Options, $40.2, 8%

* Schools also receive staff allocations for positions like special education teachers, mental health professionals, family engagement liaisons, and operational services, etc.
Regional Opportunities for Thriving Schools
Projected Enrollment – Membership Basis

Membership is expected to continue to decline, albeit at a much slower pace of decline between FY 2022-23 and 2025-26.

These figures combine district-run and charter schools.
Jefferson County Student Aged Population

According to census data, the number of people aged 5 to 19-years-old has declined by nearly 33,000 over the last twenty years.
The Funded Pupil Count will drop by about 2,080 students next year. The district will receive funding for 3,140 students we are not actually serving, providing a $28.2 million subsidy to the general fund.

- The funded count is a five-year average of the actual count that will include FY19 – FY23.
- The averaging produces a funded count subsidy that will taper off over time.
Financial Analysis – Phase I Regional Opportunities

● Savings: $8.5M to $12M
  ○ Schools: school-budgeted staff and materials like administrators and minimum per site staffing
  ○ Departments: centrally-budgeted school services (e.g., student success, custodial, food service) and supports (e.g., central staff)

● Costs: $1.9M to $3.5M
  ○ One-time costs include moving costs, community engagement facilitation, a boundary study and appraisals
  ○ On-going costs depend on future decisions on facilities

● Capital Savings/Costs:
  ○ Savings due to adjusted or reduced scope and potential costs due to new projects for consolidations are separately estimated

<table>
<thead>
<tr>
<th>Savings (Recurring)</th>
<th>Low</th>
<th>High</th>
</tr>
</thead>
<tbody>
<tr>
<td>Schools</td>
<td>$4M</td>
<td>-</td>
</tr>
<tr>
<td>Departments (Services &amp; Supports)</td>
<td>$4.5M</td>
<td>-</td>
</tr>
<tr>
<td><strong>Total Savings</strong></td>
<td><strong>$8.5M</strong></td>
<td>-</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Costs (One-Time/Recurring)</th>
<th>Low</th>
<th>High</th>
</tr>
</thead>
<tbody>
<tr>
<td>One-time</td>
<td>$1.4M</td>
<td>-</td>
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<tr>
<td>On-Going Maintenance</td>
<td>$0.5M</td>
<td>-</td>
</tr>
<tr>
<td><strong>Total Costs</strong></td>
<td><strong>$1.9M</strong></td>
<td>-</td>
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1 Assumes 14 consolidations in 23-24 and 2 consolidations in 24-25
Questions?